



# RECOMMENDED FY 2016 AND FY 2017 WATER AND SEWER RATES

July 21, 2015

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#### Introduction

Council held a worksession on June 2

- Proposed rate information distributed to property owners and bill payers on June 5
- This public hearing to consider:
  - Water and sewer rates and charges
  - Residential water connection fees

#### **Water Rates**

Pay for water purchase from San Francisco and City distribution

Water purchases account for approximately 2/3 of all expenses

- Customer Water bill comprises of:
  - Service fee fixed fee based on meter size
  - Water usage charge variable charged based on consumption

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### Water (Meter) Service Fees

- Pay for costs that do not vary with water purchases:
  - Meter reading
  - Billing
  - Customer service
  - Debt service
- Based on meter size
- Lower fixed fee gives more control to customers –
   Ours is significantly lower in comparison to nearby agencies
- Higher fixed fee reduces revenue volatility
- A \$2 bimonthly increase (\$1 per month) proposed in each year
- Low income discount provided for qualified single-family residential customers

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# **Proposed Water Service Fees**

Meter Size	Current	Proposed FY 2016	Proposed FY 2017
Low Income Residential	\$2.00	\$3.50	\$5.60
5/8 inch (most common)	\$12.00	\$14.00	\$16.00
3/4 inch	\$16.30	\$19.05	\$21.75
1 inch	\$24.70	\$28.90	\$32.95
1 1/2 inch	\$54.10	\$63.30	\$72.15
2 inch	\$95.20	\$111.40	\$127.00
3 inch	\$240.30	\$281.15	\$320.50
4 inch	\$476.00	\$556.90	\$634.90
6 inch	\$839.70	\$982.45	\$1,120.00
8 inch	\$1,162.40	\$1,360.00	\$1,550.50



#### Water Rates - Major Factors

Wholesale Water Costs

- Increased wholesale purchase cost: 28% in FY 2016
- SFPUC debt refinancing surcharge: \$2.3M annually
- Overall cost about 2/3 of total Water Fund budget

Water Consumption
Trends

- 8% required reduction (June '15 to Feb '16) vs. 2013
- Current consumption trend is well below recent years
- Places additional pressure on rates

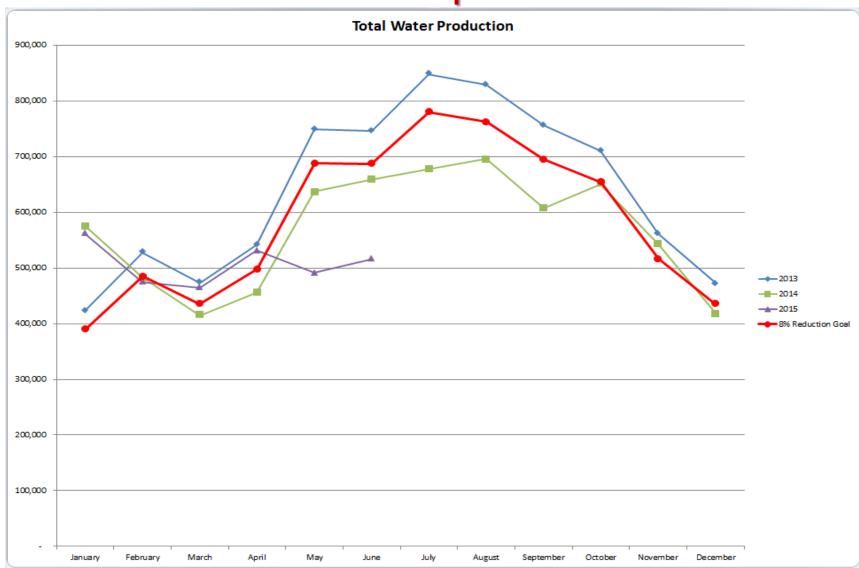
Investment in Water Conservation & Supply

- Conservation rebates and programs
- Advanced Metering Infrastructure
- Water supply development, e.g., recycled water

Operation, Maintenance and Replacement

- Efficiencies implemented
- Modest operations and maintenance cost increases

# **Reduced Water Consumption**



# **Proposed Water Rates**

- Proposed rates and service fees will result in average overall increases of about 15% in FY 2016 and 9% in FY 2017
- With lower consumption trend, the actual increase in cost of water would be much less

- New method proposed for calculating water bills for 2-4 unit residential customers, resulting in lower increases for some
- Non-residential increases of 12% and 9%

# Impact of Reduced Usage on Water Bills

 While the unit cost of water is higher, average water use decreased from 18 ccf (225 gpd) to 16 ccf (200 gpd) in recent years

- Current cost for 18 ccf = \$107.00
- Proposed water bill for 16 ccf = \$110.00
- Proposed water for for 17 ccf = \$116.58
- Effective increase is between 3% and 9%

# How Do Hayward's Proposed Rates Compare to Other Agencies

- Factors to consider in comparing rates
  - Degree of reliance on expensive SFPUC water supply (100% for Hayward)
  - Water quality
  - System size (economies of scale)
  - How well the system performs
  - Operational flexibility in normal and emergency situations (investment in emergency wells, interties, storage, etc.)
  - Whether, and how much, community benefits are provided by the given utility

### Water Bill Comparisons – Residential

16 ccf through 5/8" meter (200 gallons per day)

Agency and Service Area	Bi-Monthly Service Fee	Bimonthly Billing
City of Burlingame	\$83.60	\$186.76
City of Palo Alto	\$31.08	\$146.08
City of Redwood City	\$56.98	\$123:90
City of Hayward (Proposed)	\$14.00	\$110.00
East Bay MUD (No SFPUC Water) \$38.68 (Oakland, Castro Valley, Unincorporated Alameda County)		\$95.87
City of Hayward (Current)	\$12.00	\$95.60
ACWD (only less than 30% SFPUC water) (Fremont, Union City, Newark)	\$41.54	\$95.51
Contra Costa WD (No SFPUC water) (Concord, Walnut Creek)	\$34.24	\$91.40
DSRSD (No SFPUC water) (Dublin , San Ramon)	\$33.54	\$88.86



# Water Costs for Everyday Activities



Taking an 8-minute shower: 15¢



Watering the yard for 15 minutes: 28¢



Doing one load of laundry in a modern clothes washer: 20¢



Flushing a high efficiency toilet: 1¢

#### **Sewer Service Rates**

- Pay for collection, treatment and discharge of wastewater
- Rates calculated in accordance with State Sewer Revenue Program guidelines – based on cost of service

### **Proposed Sewer Service Rates**

- Major Factors in Proposed Rates:
  - Modest increases in costs of providing wastewater collection, treatment and disposal services
  - Reduction in some industrial discharges
- Recommendation:
  - > FY 2016 3% residential increases
  - FY 2017 3% residential increases
  - > 0% 6% non-residential increases (depending on discharge volume and waste strength)

# Residential Sewer Rate Comparison

Agency and Service Area	Bimonthly Billing
City of Oakland	
Collection (Oakland) - \$22.24	\$45.24
Treatment (EBMUD) - \$23.00	
City of San Leandro	\$32.27
Dublin San Ramon Services District	\$31.86
Union Sanitary District	\$29.75
City of Hayward (Proposed)	\$28.93
Castro Valley Sanitary District	\$28.33
City of Hayward (Current)	\$28.09
Oro Loma Sanitary District	\$17.16



# **Overall Impact of Proposed Rates**

# Single-Family Residential Customer – 200 gpd Water Use and Standard Sewer Service

	Current	Proposed FY 2016	Proposed FY 2017
Sewer service	\$28.09	\$28.93	\$29.80
Water usage*	\$83.60	\$96.00	\$103.52
Water service	\$12.00	\$14.00	\$16.00
Total	\$123.69	\$138.93	\$149.32
Bimonthly Increases		\$15.24	\$10.39
Percent Change		12%	7%

<sup>\*</sup>Not factoring in savings related to water use reduction.



#### Water and Sewer Connection Fees

- Pay for infrastructure needed to serve new development
- No fee increases recommended
- Proposed change in method for calculating residential water connection fees (No more use of averaging)

#### Residential Water Connection Fees

#### **Current Fee Assessment:**

- Uniform fee of \$8,106 for up to 1-inch meter regardless of meter size and domestic water demand
- Implemented due to new fire code regulations requiring sprinklers in new residential construction
- Based on <u>weighted</u> average fee for three most common residential meter sizes at time of adoption

#### Proposed Fee Assessment

- Assess fee according to actual meter size needed for domestic water demand – more equitable distribution of costs
- No averaging
- Phase in fee for 1" meter over two years



# Proposed Changes in Residential Water Connection Fees

	Current	Proposed FY 2016	Proposed FY 2017
5/8 inch	\$8,106	\$6,484	\$6,484
3/4 inch	\$8,106	\$9,730	\$9,730
1 inch	\$8,106	\$12,158	\$16,210

# Comparison with Other Water Agencies

Agency	3/4 inch	1 inch
City of Dublin  Dublin San Ramon Services District  Zone 7 Water	\$55,613	\$92,687
Contra Costa Water District	\$28,450	\$47,416
EBMUD	\$27,830	\$46,480
City of Hayward Proposed	\$9,730	\$12,158
City of Hayward Current	\$8,106	\$8,106
Alameda County Water District	\$6,805	\$6,805



# **Public Outreach and Response**

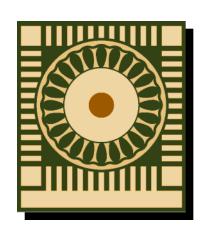
- Public hearing notices sent to all property owners (Proposition 218 requirement) and bill payers of record (Not a Prop 218 requirement)
- Proposed rates published twice in Daily Review
- Staff made a presentation on July 8 to Government Relations Council of Hayward Chamber of Commerce
- Twenty (20) written protest notices received
  - → 13 cited economic conditions
  - → 1 noted impact on business
  - → Others provided no specific reason
  - → Also, approximately 30 phone calls received
- Council can't adopt rates if protests are received from majority property owners (About 18,000 protests)



#### Schedule

- Public hearing and adoption of rates: July 21
- Bill insert notification: August and September
- Effective dates: October 1, 2015 and October 1, 2016
- This is fully three months after SFPUC's 28% rate increase went into effect

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# Recommended FY 2016 and FY 2017 Water and Sewer Rates

Questions/Comments/Discussion